

Annex 1: Proposed Amendments to the EMFF Operational Programme version 3.2 (for decision)

Amendment Ref. No	EMFF Operational Programme (OP version 1.2) Reference	Extracted OP Information (OP version 3.2)	Proposed Amendment (OP version 4.0)	Justification for Proposed Amendment																														
1	EMFF OP Sections 1.1, 3.4, 4.3 & 10	<p>“The authority which coordinated the preparation of the EMFF OP is the FPD, within the MEAIM”</p> <p>“The process commenced with a kick-off meeting to determine the methodology to adopt. Consequently, the contracted entity carried out secondary research & undertook consultative meetings with the MEAIM, the MSDEC”</p>	Amendments are being proposed to substitute old ministerial nomenclature, i.e. MEAIM and MSDEC with MEAE and MESDC as applicable in all relevant sections of the OP.	It is recommended that the latest nomenclature is used in the EMFF OP where relevant to reflect 2017’s re-assignment of Ministerial responsibilities.																														
2	EMFF OP Section 3.2 Specific Objectives and Result Indicators Union Priority 2	<table border="1"> <thead> <tr> <th>UNION PRIORITY</th> <th>SPECIFIC OBJECTIVE</th> </tr> </thead> <tbody> <tr> <td>Fostering environmentally sustainable, resource efficient, innovative, competitive and knowledge based aquaculture</td> <td>Provision of support to strengthen technological development, innovation and knowledge transfer</td> </tr> <tr> <td>✓ Fostering environmentally sustainable, resource efficient, innovative, competitive and knowledge based aquaculture</td> <td>Enhancement of the competitiveness and viability of aquaculture enterprises, including improvement of safety or working conditions, in particular of SMEs</td> </tr> <tr> <td>✓ Fostering environmentally sustainable, resource efficient, innovative, competitive and knowledge based aquaculture</td> <td>Protection and restoration of aquatic biodiversity and enhancement of ecosystems related to aquaculture and promotion of resource 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transfer, is being proposed.</p> <table border="1"> <thead> <tr> <th>UNION PRIORITY</th> <th>SPECIFIC OBJECTIVE</th> </tr> </thead> <tbody> <tr> <td>✓ Fostering environmentally sustainable, resource efficient, innovative, competitive and knowledge based aquaculture</td> <td>Provision of support to strengthen technological development, innovation and knowledge transfer</td> </tr> <tr> <td>✓ Fostering environmentally sustainable, resource efficient, innovative, competitive and knowledge based aquaculture</td> <td>Enhancement of the competitiveness and viability of aquaculture enterprises, including improvement of safety or working conditions, in particular of SMEs</td> </tr> <tr> <td>✓ Fostering environmentally sustainable, resource efficient, innovative, competitive and knowledge based aquaculture</td> <td>Protection and restoration of aquatic biodiversity and enhancement of ecosystems related to aquaculture and promotion of resource efficient aquaculture</td> </tr> <tr> <td>Fostering 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This is in line with the EMFF Intervention Logic, thus measures within this article pursue specific objective 1 – <i>The Provision of Support to strengthen technological development, innovation and knowledge transfer..</i>						
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3	EMFF OP Section 3.2 Specific Objectives and Result Indicators Union Priority 2 Specific Objective 1	Since article 47 and Specific Objective 1 under UP 2 were not programmed in the previous OP version (v 3.2), result indicators were not assigned. Thus information cannot be extracted in this column.	<p>The introduction of a new programme specific result indicator under 2.9 Employment Maintained is being proposed to address the newly proposed measure under Article 47 of Regulation (EU) No. 508/2014 –Innovation, Union Priority 2 – Specific Objective 1</p> <table border="1"> <thead> <tr> <th>RESULT INDICATOR</th> <th>TARGET VALUE FOR 2023</th> <th>MEASUREMENT UNIT</th> <th>NOT APPLICABLE</th> </tr> </thead> <tbody> <tr> <td>2.1 - Change in volume of aquaculture production</td> <td></td> <td>tonnes</td> <td>✓</td> </tr> <tr> <td>2.2 - Change in value of aquaculture production</td> <td></td> <td>thousand Euros</td> <td>✓</td> </tr> <tr> <td>2.3 - Change in net profit</td> <td></td> <td>thousand Euros</td> <td>✓</td> </tr> <tr> <td>2.9 - Employment maintained</td> <td>153.00000</td> <td>FTE</td> <td></td> </tr> </tbody> </table>	RESULT INDICATOR	TARGET VALUE FOR 2023	MEASUREMENT UNIT	NOT APPLICABLE	2.1 - Change in volume of aquaculture production		tonnes	✓	2.2 - Change in value of aquaculture production		thousand Euros	✓	2.3 - Change in net profit		thousand Euros	✓	2.9 - Employment maintained	153.00000	FTE		<p>A programme specific indicator “2.9 - <i>Employment maintained</i>” is being proposed as the one proposed for already programmed operations under measure 48.1.(a-d, f-h) and measure 48.1 (e, i, j) which also fall under this Union Priority.</p> <p>This specific result indicator is considered as the most relevant indicator taking into consideration the planned operation in Malta.</p>										
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4	EMFF OP Section 3.3 Relevant Measures and Output Indicators Pg. 52	<p>UNION PRIORITY 1 – SPECIFIC OBJECTIVE 1</p> <table border="1"> <thead> <tr> <th>EMFF MEASURE</th> <th>OUTPUT INDICATOR</th> <th>TARGET VALUE FOR 2023</th> <th>MEASUREMENT UNIT</th> <th>ALSO INCLUDE IN THE PERFORMANCE FRAMEWORK</th> </tr> </thead> <tbody> <tr> <td>02 -Article 30 Diversification and new forms of income (+ art. 44.4 Inland fishing)</td> <td>1.9 - N° of projects on promotion of human capital and social dialogue, diversification and new forms of income, start-ups for fishermen and health/safety</td> <td>5.00</td> <td>Number</td> <td>✓</td> </tr> <tr> <td>05 -Article 33 Temporary cessation of fishing activities</td> <td>1.10 - N° of projects on temporary cessation</td> <td>10.00</td> <td>Number</td> <td></td> </tr> </tbody> </table>	EMFF MEASURE	OUTPUT INDICATOR	TARGET VALUE FOR 2023	MEASUREMENT UNIT	ALSO INCLUDE IN THE PERFORMANCE FRAMEWORK	02 -Article 30 Diversification and new forms of income (+ art. 44.4 Inland fishing)	1.9 - N° of projects on promotion of human capital and social dialogue, diversification and new forms of income, start-ups for fishermen and health/safety	5.00	Number	✓	05 -Article 33 Temporary cessation of fishing activities	1.10 - N° of projects on temporary cessation	10.00	Number		<p>Amendments are being proposed to output indicator targets for 2023 for Article 30 (a reduction of 2 operations) and for Article 43.1 (an increase of 1 operation) as shown below.</p> <p>UNION PRIORITY 1 – SPECIFIC OBJECTIVE 1</p> <table border="1"> <thead> <tr> <th>EMFF MEASURE</th> <th>OUTPUT INDICATOR</th> <th>TARGET VALUE FOR 2023</th> <th>MEASUREMENT UNIT</th> <th>ALSO INCLUDE IN THE PERFORMANCE FRAMEWORK</th> </tr> </thead> <tbody> <tr> <td>02 -Article 30 Diversification and new forms of income (+ art. 44.4 Inland fishing)</td> <td>1.9 - N° of projects on promotion of human capital and social dialogue, diversification and new forms of income, start-ups for fishermen and health/safety</td> <td>3.00</td> <td>Number</td> <td>✓</td> </tr> <tr> <td>05 -Article 33 Temporary cessation of fishing activities</td> <td>1.10 - N° of projects on temporary cessation</td> <td>10.00</td> <td>Number</td> <td></td> </tr> </tbody> </table>	EMFF MEASURE	OUTPUT INDICATOR	TARGET VALUE FOR 2023	MEASUREMENT UNIT	ALSO INCLUDE IN THE PERFORMANCE FRAMEWORK	02 -Article 30 Diversification and new forms of income (+ art. 44.4 Inland fishing)	1.9 - N° of projects on promotion of human capital and social dialogue, diversification and new forms of income, start-ups for fishermen and health/safety	3.00	Number	✓	05 -Article 33 Temporary cessation of fishing activities	1.10 - N° of projects on temporary cessation	10.00	Number		Amendments are being proposed in light of the lack of demand experienced following calls issued under Article 30 – Diversification and new forms of income. As at time of reporting, two calls have been issued targeting this article, which response by applicants has proven to be insufficient to address the values of both milestone 2018 targets and 2023 targets. The lack of demand seems to arise from the regulatory requirements linked to this measure whereby a) a business plan for the development of their new activities is required as part of the application form and b) applicants need to prove that they possess adequate professional skills. In this regard, it is deemed that the output indicators originally planned at the time of adoption were too optimistic and should be revised.
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		<p>09 -Article 43.1 + 3 Fishing ports, landing sites, auction halls and shelters - investments improving fishing port and auctions halls infrastructure or landing sites and shelters; construction of shelters to improve safety of fishermen (+ art. 44.1.f Inland fishing)</p>	<p>1.3 - N° of projects on added value, quality, use of unwanted catches and fishing ports, landing sites, actions halls and shelters</p>	<p>4.00</p>	<p>Number</p>	<p>✓</p>	<p>09 -Article 43.1 + 3 Fishing ports, landing sites, auction halls and shelters - investments improving fishing port and auctions halls infrastructure or landing sites and shelters; construction of shelters to improve safety of fishermen (+ art. 44.1.f Inland fishing)</p>	<p>1.3 - N° of projects on added value, quality, use of unwanted catches and fishing ports, landing sites, actions halls and shelters</p>	<p>5.00</p>	<p>Number</p>	<p>✓</p>	<p>Following evaluation of the current situational context, the impacting factors mentioned above and the local context at the time of drafting/adoption of the Operational Programme, it has been noted that the conditions linked with these measures and their impact on foreseen demand were still unknown at the time of writing the OP.</p> <p>In this regard, whereas Malta's assessment of milestones and targets were deemed as realistic and attainable as at time of adoption of the OP in line with Regulation (EU) No. 1303/2013, experience through actual implementation of the actions addressing these measures has shown that the assumptions taken during the drafting of the OP, such as a) good economic performance yielding better financial viability of applicants and thus b) generating more interest in terms of foreseen demand by applicants, the number of foreseen eligible operations to be completed or partially implemented by end 2018 and completed by end 2023 was not realistic consequently leading to an over-estimation of targets and milestones.</p> <p>The MA would like to note that at time of drafting of the OP, the need to address the issue of diversification, was identified as stated on page 44 of the OP whereby through Article 30 fishers were to be assisted in diversifying operations, in particular towards other sectors of the maritime economy, so as to ensure an adequate quality of life for the fisher and his/her family. Interest was also shown by stakeholders both at the time of drafting of the OP and also during information sessions held. In this regard, up till mid 2017, the milestone value was considered as realistic to achieve.</p> <p>However, following further meetings held with potential applicants towards end 2017 and early 2018, whereby the implementation of Article 30 was discussed at times also on a one-to-one basis, it transpired that the conditions set out in the regulatory framework mentioned above and more especially the condition set out in article 30 (4) which states that the amount of support granted under Article 30 (1) cannot exceed 50% of the budget foreseen in the business plan for each operation, and shall not exceed a maximum amount of EUR 75, 000 for each beneficiary, make it challenging for applicants to be eligible for this measure especially in relation to obtaining the necessary monetary resources to finance their share of the operation.</p> <p>As mentioned in the Annual 2017 Annual Economic Report on the EU Fishing Fleet (STECF 17-12), the small-scale coastal fleet (SCF) in Malta (vessels below 12 meters using non-towed gears), represents "more than 91% of the active vessels or 65% of the whole Maltese fishing fleet. 44% of the small-scale fishing vessels work on a full time basis in the fishing industry whilst 56% fish on a part time basis". In terms of economic performance, the SCF registered a considerable decrease in profits in 2015 which downward trend was envisaged to</p>
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				<p>continue in 2016 and 2017 as forecasted in the said report.</p> <p>In this regard, taking into consideration the issues mentioned above, the characteristics of the Maltese fleet, the economic context and trends as highlighted in the Annual 2017 Annual Economic Report on the EU Fishing Fleet (STECF 17-12), the MA opines that the target value for 2023 of 5 operations under Article 30 was over-estimated as at time of adoption and should be set at 3 operations. In this regard, the MA is requesting an OP amendment in line with Article 5 (6) of COMMISSION IMPLEMENTING REGULATION (EU) No 215/2014.</p> <p>Notwithstanding this, the MA will continue its efforts in addressing the 2023 target by issuing further calls and increasing visibility of the potential benefits of the adopted measure.</p> <p>Output indicator 1.3 is being increased to 5 instead of the 4 operations currently planned due to increased demand for these type of operations whereby investments improving fishing ports, landing sites and shelters are being proposed taking into consideration the needs of the fisheries sector.</p>										
5	<p>EMFF OP Section 3.3</p> <p>Relevant Measures and Output Indicators</p> <p>Pg. 53</p>	<p>UNION PRIORITY 1 – SPECIFIC OBJECTIVE 4</p> <p>Justification for the combination of the EMFF measures (supported by the ex-ante evaluation and the SWOT analysis)</p> <p>“- Will improve fish quality and therefore price, reduce food safety risks and potentially augment use of unwanted catches. This measure includes four projects, two of which target landing sites, one proposes an extension to an existing breakwater, and the construction of a new breakwater. The public expenditure forecasted for these interventions amounts to circa € 9 million.”</p>	<p>UNION PRIORITY 1 – SPECIFIC OBJECTIVE 4</p> <p>Justification for the combination of the EMFF measures (supported by the ex-ante evaluation and the SWOT analysis)</p> <p>“- Will improve fish quality and therefore price, reduce food safety risks and potentially augment use of unwanted catches. This measure includes five projects, four of which target investments in improving fishing ports infrastructure and landing sites and one proposing the construction of a new breakwater in the port of Marsaxlokk. The public expenditure forecasted for these interventions amounts to circa € 10 million.”</p>	<p>The amendment reflects the increase from 4 projects to five as proposed above. In addition due to the withdrawal of the planned proposal for the extension to the existing breakwater, reference to this project is being removed. The MA would like to clarify that the proposal is still expected to be implemented at a later stage possibly through other funds.</p>										
6	<p>EMFF OP Section 3.3</p> <p>Relevant Measures and Output Indicators</p> <p>UNION PRIORITY 2 – SPECIFIC OBJECTIVE 1</p>	<p>Since article 47 and Specific Objective 1 under UP 2 were not programmed in the previous OP version (v 3.2), output indicators were not assigned. Thus information cannot be extracted in this column.</p>	<p>A new measure under Article 47 of Regulation (EU) No. 508/2014- Innovation under Union Priority 2 Specific Objective 1 – <i>The Provision of Support to strengthen technological development, innovation and knowledge transfer</i> is being proposed to be adopted in the EMFF OP which leads to the introduction of a new output indicator (2.1- No of projects on innovation, advisory services). This new operation is targeted to be complete by end 2023.</p> <p>UNION PRIORITY 2 – SPECIFIC OBJECTIVE 1</p> <table border="1"> <thead> <tr> <th>EMFF MEASURE</th> <th>OUTPUT INDICATOR</th> <th>TARGET VALUE FOR 2023</th> <th>MEASUREMENT UNIT</th> <th>ALSO INCLUDE IN THE PERFORMANCE FRAMEWORK</th> </tr> </thead> <tbody> <tr> <td>01 -Article 47 Innovation</td> <td>2.1 - N° of projects on innovation, advisory services</td> <td>1.00</td> <td>Number</td> <td>✓</td> </tr> </tbody> </table>	EMFF MEASURE	OUTPUT INDICATOR	TARGET VALUE FOR 2023	MEASUREMENT UNIT	ALSO INCLUDE IN THE PERFORMANCE FRAMEWORK	01 -Article 47 Innovation	2.1 - N° of projects on innovation, advisory services	1.00	Number	✓	<p>The planned operation is to be implemented by the Malta Aquaculture Research Centre as the competent public body with the aim of developing or introducing in the market new aquaculture species with good market potential, new or substantially improved products, new or improved processes, or new or improved management and organisation systems. The operation proposed is in line with Article 47, with the Aquaculture Strategy for the Maltese Islands and addresses the needs identified through the SWOT analysis</p>
EMFF MEASURE	OUTPUT INDICATOR	TARGET VALUE FOR 2023	MEASUREMENT UNIT	ALSO INCLUDE IN THE PERFORMANCE FRAMEWORK										
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7	<p>EMFF OP Section 3.3</p> <p>Relevant Measures and Output Indicators</p> <p>UNION PRIORITY 2 – SPECIFIC OBJECTIVE 1</p>	<p>Since article 47 and Specific Objective 1 under UP 2 were not programmed in the previous OP version (v 3.2), output indicators were not assigned and thus justifications weren't required . Thus information cannot be extracted in this column.</p>	<p>Justification for the combination of the EMFF measures (supported by the ex-ante evaluation and the SWOT analysis)</p> <p>Aquaculture investment in innovation under Article 47 is in line with the Aquaculture Strategy for the Maltese Islands whereby funding of research and the promotion of innovation in the aquaculture industry in Malta were identified as desirable. In this regard, through this measure and in line with the identification of UP2 needs on basis of the SWOT analysis, Malta will develop stronger sector support in pioneering new and innovative culture species and systems that allows Malta to remain proactive and competitive whilst also promoting Malta as a centre for aquaculture expertise.</p> <p>The planned operation is to be implemented by the Malta Aquaculture Research Centre as the competent public body with the aim of developing or introducing in the market new aquaculture species with good market potential, new or substantially improved products, new or improved processes, or new or improved management and organisation systems.</p>	<p>Refer to justification shown in the previous column.</p>										

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<p>8</p>	<p>EMFF OP Section 4.6 Pg 66</p>	<p>As regards the measures for the permanent cessation of fishing activities under Article 34 of Regulation (EU) No 508/2014, such description shall include the targets and measures to be taken for the reduction of the fishing capacity in accordance with Article 22 of Regulation (EU) No 1380/2013. A description of the method for the calculation of the premium to be granted under Articles 33 and 34 of Regulation (EU) No 508/2014 shall also be included</p> <p>...The vessel owners shall be the direct beneficiaries of operations related to such support. Compensation shall be calculated on the basis of the economic loss resulting from the temporary cessation. Income obtained the previous year shall be used as a reference. Variable costs (fuel, ice, etc.) shall be deducted. 50% of the aid shall be allocated to the vessel owner whilst the remainder shall be allocated to the fishers employed as crew.</p>	<p>As regards the measures for the permanent cessation of fishing activities under Article 34 of Regulation (EU) No 508/2014, such description shall include the targets and measures to be taken for the reduction of the fishing capacity in accordance with Article 22 of Regulation (EU) No 1380/2013. A description of the method for the calculation of the premium to be granted under Articles 33 and 34 of Regulation (EU) No 508/2014 shall also be included</p> <p>...The vessel owners shall be the direct beneficiaries of operations related to such support. Compensation shall be calculated on the basis of the economic loss resulting from the temporary cessation. Income obtained the previous year shall be used as a reference. Variable costs (fuel, ice, etc.) shall be deducted. 50% of the aid shall be allocated to the vessel owner whilst the remainder shall be allocated to the fishers employed as crew, where applicable....</p>																																											
<p>9</p>	<p>EMFF OP Section 7.1 Table: Performance Framework Pg. 77</p>	<p>Union priority: 1 - Promoting environmentally sustainable, resource efficient, innovative, competitive and knowledge based fisheries</p> <table border="1"> <thead> <tr> <th>INDICATOR</th> <th>MILESTONE FOR 2018</th> <th>TARGETS FOR 2023</th> </tr> </thead> <tbody> <tr> <td>1.9-N° of projects on promotion of human capital and social dialogue, diversification and new forms of income, start-ups for fishermen and health/safety</td> <td>6.00</td> <td>6.00</td> </tr> <tr> <td>1.8-N° of projects on replacement or modernisation of engines</td> <td>1.00</td> <td>1.00</td> </tr> <tr> <td>1.7-N° of projects on energy efficiency, mitigation of climate change</td> <td>3.00</td> <td>3.00</td> </tr> <tr> <td>1.4-N° of projects on conservation measures, reduction of the fishing impact on the marine environment and fishing adaptation to the protection of species</td> <td>1.00</td> <td>1.00</td> </tr> <tr> <td>1.3-N° of projects on added value, quality, use of unwanted catches and fishing ports, landing sites, actions halls and shelters</td> <td>1.00</td> <td>4.00</td> </tr> <tr> <td>Financial indicator</td> <td>2,000,000.00</td> <td>11,577,239.00</td> </tr> </tbody> </table>	INDICATOR	MILESTONE FOR 2018	TARGETS FOR 2023	1.9-N° of projects on promotion of human capital and social dialogue, diversification and new forms of income, start-ups for fishermen and health/safety	6.00	6.00	1.8-N° of projects on replacement or modernisation of engines	1.00	1.00	1.7-N° of projects on energy efficiency, mitigation of climate change	3.00	3.00	1.4-N° of projects on conservation measures, reduction of the fishing impact on the marine environment and fishing adaptation to the protection of species	1.00	1.00	1.3-N° of projects on added value, quality, use of unwanted catches and fishing ports, landing sites, actions halls and shelters	1.00	4.00	Financial indicator	2,000,000.00	11,577,239.00	<p>As mentioned above, amendments are being proposed to output indicator targets for 2023 for Article 30 (a reduction of 2 operations) and for Article 43.1 (an increase of 1 operation) as also reflected in the table below. With reference to milestones for 2018, amendments are also being proposed for output indicators under:</p> <ol style="list-style-type: none"> Article 30 (Indicator 1.9) whereby the indicator for 2018 is being decreased to 1 Article 41.2 (Indicator 1.8) whereby the indicator for 2018 is being amended to 0 Article 41.1 (Indicator 1.7) whereby the indicator for 2018 is being amended to 1 Article 43.1 (Indicator 1.3) whereby the indicator for 2018 is being increased to 2 <p>Union priority: 1 - Promoting environmentally sustainable, resource efficient, innovative, competitive and knowledge based fisheries</p> <table border="1"> <thead> <tr> <th>INDICATOR</th> <th>MILESTONE FOR 2018</th> <th>TARGETS FOR 2023</th> </tr> </thead> <tbody> <tr> <td>1.9-N° of projects on promotion of human capital and social dialogue, diversification and new forms of income, start-ups for fishermen and health/safety</td> <td>1.00</td> <td>4.00</td> </tr> <tr> <td>1.8-N° of projects on replacement or modernisation of engines</td> <td>0.00</td> <td>1.00</td> </tr> <tr> <td>1.7-N° of projects on energy efficiency, mitigation of climate change</td> <td>1.00</td> <td>3.00</td> </tr> <tr> <td>1.4-N° of projects on conservation measures, reduction of the fishing impact on the marine environment and fishing adaptation to the protection of species</td> <td>1.00</td> <td>1.00</td> </tr> <tr> <td>1.3-N° of projects on added value, quality, use of unwanted catches and fishing ports, landing sites, actions halls and shelters</td> <td>2.00</td> <td>5.00</td> </tr> <tr> <td>Financial indicator</td> <td>2,000,000.00</td> <td>11,577,239.00</td> </tr> </tbody> </table>	INDICATOR	MILESTONE FOR 2018	TARGETS FOR 2023	1.9-N° of projects on promotion of human capital and social dialogue, diversification and new forms of income, start-ups for fishermen and health/safety	1.00	4.00	1.8-N° of projects on replacement or modernisation of engines	0.00	1.00	1.7-N° of projects on energy efficiency, mitigation of climate change	1.00	3.00	1.4-N° of projects on conservation measures, reduction of the fishing impact on the marine environment and fishing adaptation to the protection of species	1.00	1.00	1.3-N° of projects on added value, quality, use of unwanted catches and fishing ports, landing sites, actions halls and shelters	2.00	5.00	Financial indicator	2,000,000.00	11,577,239.00	<p>Amendments are being proposed in light of the lack of demand experienced following calls issued under Article 30 – Diversification and new forms of income, Article 41.1 and Article 41.2. As at time of reporting, two calls have been issued targeting article 41.1 and article 30, which response by applicants has proven to be insufficient to address the values of both milestone 2018 targets and 2023 targets.</p> <p>Although 8 applications were submitted under Article 41.1, five of these applications were considered inadmissible as these did not fulfil the admissibility requirements as set out in the EMFF Admissible and Selection Criteria and conditions laid out in Article 13-16 of COMMISSION DELEGATED REGULATION (EU) 2015/531. The remaining 3 operations are still being evaluated in terms of eligibility and selection. With reference to Article 30, one application only was submitted which was also considered as inadmissible since it did not fulfil the admissibility requirements.</p> <p>No applications were received under the call issued for Article 41.2.</p> <p>The lack of demand seems to arise from the regulatory requirements linked to these measures such as those for Article 30 and the conditions imposed which restrict the number of eligible activities that can be implemented such as those for Article 41.1 and 41.2. With reference to the latter measure, support for the replacement or modernisation of main or ancillary engines could only be granted in respect of vessels belonging to a fleet segment for which the report on fishing capacity, referred to in Article 22(2) of Regulation (EU) No 1380/2013, has shown a balance with the fishing opportunities available to that segment. As per Fleet Capacity report issued in May 2017, the majority of the segments for were not in balance with respect to Article 41.2(a).</p> <p>As mentioned above, following evaluation of the current situational context, the impacting factors mentioned above and the local context at the time of drafting/adoption of the Operational Programme, it has been noted that the conditions linked with these measures and their impact on foreseen demand were still unknown at the time of writing the OP.</p> <p>In this regard, whereas Malta’s assessment of milestones and targets were deemed as realistic and attainable as at time of adoption of the OP</p>
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				<p>in line with Regulation (EU) No. 1303/2013, experience through actual implementation of the actions addressing these measures has shown that the assumptions taken during the drafting of the OP, such as a) balanced fleet segments, b) good economic performance yielding better financial viability of applicants and thus c) generating more interest in terms of foreseen demand by applicants, the number of foreseen eligible operations to be completed by or partially implemented by end 2018 and completed by end 2023 for measures adopted under Article 41.1, Article 41.2 and Article 30 was not realistic consequently leading to an over-estimation of targets and milestones.</p> <p>The MA would like to note that at time of drafting of the OP, the need to address the issue of diversification and the need for adopting more fuel-efficient vessels, engines & practices, including the adoption of renewable energy resources, to reduce fuel consumption & emissions. were identified. Interest was also shown by stakeholders both during consultation at the time of drafting of the OP and also during information sessions held. In this regard, up till mid 2017, the milestone value was considered as realistic to achieve.</p> <p>However, following further meetings held with potential applicants towards end 2017 and early 2018, whereby the implementation of Article 30, Article 41.1 and Article 41.2 were discussed at times also on a one-to-one basis, it transpired that the conditions set out in the regulatory framework restrict by far the number of eligible operations that can be implemented making it challenging for applicants to be eligible for these measures.</p> <p>In fact as described in the EMFF Annual Implementation report for year 2017, with reference to Article 41.1 out of 8 submitted applications only 3 applications have been considered as admissible by the project selection committee in view of Article 13 to Article 16 of Commission Delegated Regulation 2015/531, which evaluation process is not complete (thus operations not yet considered as awarded) due to clarifications to be submitted by applicants on admissible activities. With reference to Article 30, the only application received had to be considered as inadmissible since it was incomplete. No applications were received under Article 41.2.</p> <p>Article 41.2 determines that support can only be granted for vessels belonging to a balanced fleet segment for which the report on fishing capacity has shown a balance with the fishing opportunities available to that segment. As mentioned in the EMFF OP pg.53 Malta's Annual Report on its Fishing Fleet for 2013 indicated that a balance between fishing capacity and fishing opportunities had been reached and thus as at time of adoption the target set were deemed as realistic and attainable. Unfortunately with reference to the call issued in 2017 under Article 41.2(a), only one fleet segment (FPO) was in balance (Annual Report</p>
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Annex 1: Proposed Amendments to the EMFF Operational Programme version 3.2 (for decision)

				<p>on efforts to achieve a sustainable balance between fishing capacity and fishing opportunities for the year 2016) eventhough a number of imbalanced segments were showing an improving trend. This call was not issued by the MA in 2016 since the Annual Report on efforts to achieve a sustainable balance between fishing capacity and fishing opportunities for the year 2015 also reported an imbalance for the majority of the Maltese fleet segments.</p> <p>In addition, as mentioned in point 4 above due to the nature and characteristics of the Maltese fleet and the current economic context whereby a downwards trend in profit was registered in the small scale coastal fleet in 2015 (Annual 2017 Annual Economic Report on the EU Fishing Fleet (STECF 17-12)), the current conditions do not attract investments in these measures since small coastal fishers find it more challenging than large scale coastal fishers to obtain the necessary monetary resources to finance their share of the operation.</p> <p>Taking into consideration large scale fisheries, whereas this represents 9% of the active Maltese fleet and although also registering a considerable decrease in profit since 2012, a marginal increase of €0.1 Million net profit was registered between 2014 and 2015 (Annual 2017 Annual Economic Report on the EU Fishing Fleet (STECF 17-12)). Due to the nature of the activities undertaken by the large scale fleet and the lack of interest shown by this sector, the measures adopted under Article 30, 41.1 and 41.2 do not seem to address the needs of the Maltese LSF. In fact these measures were adopted with small scale coastal fisheries in mind.</p> <p>In this regard, taking into consideration the issues mentioned above, the characteristics of the Maltese fleet, the economic context and trends as highlighted in the Annual 2017 Annual Economic Report on the EU Fishing Fleet (STECF 17-12), the MA opines that the milestone 2018 and target 2023 values for Article 41.1, Article 41.2 and Article 30 originally planned were over-estimated as at time of adoption and should be revised accordingly in view of Article 5 (6) of COMMISSION IMPLEMENTING REGULATION (EU) No 215/2014 to reflect the real state-of-play of the current context.</p> <p>Notwithstanding this, the MA will continue its efforts in addressing the 2023 targets by issuing further calls and increasing visibility of the potential benefits of the adopted measures.</p> <p>The milestone value for output indicator 1.3 under Article 43.1 is being increased to 2 instead of the 1 operation originally planned due to increased demand for these type of operations whereby investments improving fishing ports, landing sites and shelters are being proposed taking into consideration the needs of the fisheries sector. It is also expected that this</p>
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				<p>operation if not fully completed, will be partially completed by end 2018.</p> <p>The MA would like to note that whereas amendments to the output indicators are being proposed no changes to the financial indicator values for both 2018 milestones or 2023 target are being proposed as it is envisaged that financial commitments can be met. The MA would like to highlight though that due to the decrease in operations to be implemented under Article 30 and the increase in operations under Article 43.1 budgetary shifts are envisaged which will not impact Section 8.1 or 8.2 of the EMFF OP.</p> <p>The selection of output indicators under UP2 follow the Method for Establishing the Performance Framework set in Annex II (para 3) of the CPR and exceeds 50% of the financial allocation to UP1.</p>																					
10	<p>EMFF OP Section 7.1 Table:</p> <p>Performance Framework</p> <p>Pg 77</p>	<p>Union priority: 2 - Fostering environmentally sustainable, resource efficient, innovative, competitive and knowledge based aquaculture</p> <table border="1"> <thead> <tr> <th>INDICATOR</th> <th>MILESTONE FOR 2018</th> <th>TARGETS FOR 2023</th> </tr> </thead> <tbody> <tr> <td>Financial indicator</td> <td>500,000.00</td> <td>3,306,822.00</td> </tr> <tr> <td>2.2-N° of projects on productive investments in aquaculture</td> <td>1.00</td> <td>2.00</td> </tr> </tbody> </table>	INDICATOR	MILESTONE FOR 2018	TARGETS FOR 2023	Financial indicator	500,000.00	3,306,822.00	2.2-N° of projects on productive investments in aquaculture	1.00	2.00	<p>The performance framework table is being amended to include the 2023 target value in terms of output indicator 2.1 to be achieved with reference to the newly proposed measure under Article 47. 1 operation is expected to be complete by end 2023. The milestone value for 2018 is being proposed to be set at 0 for reasons explained in the next column. No changes were made to the financial indicators in this regard and the current budgetary allocation under UP 2 is considered as sufficient for the envisaged projects.</p> <p>Union priority: 2 - Fostering environmentally sustainable, resource efficient, innovative, competitive and knowledge based aquaculture</p> <table border="1"> <thead> <tr> <th>INDICATOR</th> <th>MILESTONE FOR 2018</th> <th>TARGETS FOR 2023</th> </tr> </thead> <tbody> <tr> <td>Financial indicator</td> <td>500,000.00</td> <td>3,306,822.00</td> </tr> <tr> <td>2.1-N° of projects on innovation, advisory services</td> <td>0.00</td> <td>1.00</td> </tr> <tr> <td>2.2-N° of projects on productive investments in aquaculture</td> <td>1.00</td> <td>2.00</td> </tr> </tbody> </table>	INDICATOR	MILESTONE FOR 2018	TARGETS FOR 2023	Financial indicator	500,000.00	3,306,822.00	2.1-N° of projects on innovation, advisory services	0.00	1.00	2.2-N° of projects on productive investments in aquaculture	1.00	2.00	<p>A new measure under Article 47 of Regulation (EU) No. 508/2014- Innovation under Union Priority 2 Specific Objective 1 – <i>The Provision of Support to strengthen technological development, innovation and knowledge transfer</i> is being proposed to be adopted in the EMFF OP. The target value for the new output indicator (2.1- No of projects on innovation, advisory services) is 2023 since the new operation is targeted to be complete by end 2023. Whereas the operation may be awarded in 2018 subject to the smooth running of applicable procedures, the MA deems that it may be in too early stages of implementation to be considered as partially complete in 2018 and thus a 0 value for milestone target is being proposed.</p> <p>The selection of output indicators under UP2 follow the Method for Establishing the Performance Framework set in Annex II (para 3) of the CPR and exceeds 50% of the financial allocation to UP2.</p>
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11	<p>EMFF OP Section 7.2 Table:</p> <p>Justification for the choice of output indicators to be included in the performance framework</p> <p>Pg 79</p>	<p>...The selected output indicators relate to:</p> <p>Art. 29.1 - Promoting human capital and social dialogue – training, networking, social dialogue; Art. 39 - Innovation linked to the conservation of marine biological resources Art. 30 - Diversification and new forms of income Art. 41.2 - Energy efficiency and mitigation of climate change – Replacement or modernisation of main or ancillary engines</p> <p>Art. 43.1 + 3 – Fishing ports, landing sites, auction halls and shelters – investment improving fishing port and auction halls infrastructure</p>	<p>...The selected output indicators relate to:</p> <p>Art. 29.1 - Promoting human capital and social dialogue – training, networking, social dialogue; Art. 39 - Innovation linked to the conservation of marine biological resources Art. 30 - Diversification and new forms of income Art. 41.1 and Article 41.2 - Energy efficiency and mitigation of climate change</p> <p>Art. 43.1 + 3 – Fishing ports, landing sites, auction halls and shelters – investment improving fishing port and auction halls infrastructure</p>	<p>Since Article 41.1 was introduced in version 3.2, it is being proposed that reference to its selected output indicator is included in the justification.</p>																					
12	<p>EMFF OP Section 7.2 Table:</p> <p>Justification for the choice of output indicators to be included in the</p>	<p>... The selected output indicator relates to Article 48.1.a-d,f-h – Productive investments in aquaculture ...</p>	<p>... The selected output indicators relate to the measures proposed under Article 47- Innovation and Article 48 – Productive investments in aquaculture ...</p>	<p>Reference to the output indicator for the newly proposed measure should be inserted in this section.</p>																					

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	performance framework Pg 80																																																																	
13	EMFF OP Section 8.3 EMFF contribution to the thematic objectives of the ESI Funds (Article 9 of the CPR Regulation) Pg. 88	<table border="1"> <thead> <tr> <th>THEMATIC OBJECTIVE</th> <th>EMFF CONTRIBUTION (€)</th> </tr> </thead> <tbody> <tr> <td>03 - Enhancing the competitiveness of small and medium-sized enterprises, the agricultural sector (for the EAFRD) and the fisheries and aquaculture sector (for the EMFF)</td> <td>8,330,200.00</td> </tr> <tr> <td>04 - Supporting the shift towards a low-carbon economy in all sectors</td> <td>100,000.00</td> </tr> <tr> <td>06 - Preserving and protecting the environment and promoting resource efficiency</td> <td>12,521,767.00</td> </tr> <tr> <td>08 - Promoting sustainable and quality employment and supporting labour mobility</td> <td>375,000.00</td> </tr> </tbody> </table>	THEMATIC OBJECTIVE	EMFF CONTRIBUTION (€)	03 - Enhancing the competitiveness of small and medium-sized enterprises, the agricultural sector (for the EAFRD) and the fisheries and aquaculture sector (for the EMFF)	8,330,200.00	04 - Supporting the shift towards a low-carbon economy in all sectors	100,000.00	06 - Preserving and protecting the environment and promoting resource efficiency	12,521,767.00	08 - Promoting sustainable and quality employment and supporting labour mobility	375,000.00	<table border="1"> <thead> <tr> <th>THEMATIC OBJECTIVE</th> <th>EMFF CONTRIBUTION (€)</th> </tr> </thead> <tbody> <tr> <td>03 - Enhancing the competitiveness of small and medium-sized enterprises, the agricultural sector (for the EAFRD) and the fisheries and aquaculture sector (for the EMFF)</td> <td>8,930,200.00</td> </tr> <tr> <td>04 - Supporting the shift towards a low-carbon economy in all sectors</td> <td>100,000.00</td> </tr> <tr> <td>06 - Preserving and protecting the environment and promoting resource efficiency</td> <td>11,921,767.00</td> </tr> <tr> <td>08 - Promoting sustainable and quality employment and supporting labour mobility</td> <td>375,000.00</td> </tr> </tbody> </table>	THEMATIC OBJECTIVE	EMFF CONTRIBUTION (€)	03 - Enhancing the competitiveness of small and medium-sized enterprises, the agricultural sector (for the EAFRD) and the fisheries and aquaculture sector (for the EMFF)	8,930,200.00	04 - Supporting the shift towards a low-carbon economy in all sectors	100,000.00	06 - Preserving and protecting the environment and promoting resource efficiency	11,921,767.00	08 - Promoting sustainable and quality employment and supporting labour mobility	375,000.00	The introduction of the new measure under Article 47 as linked to UP 2 Specific Objective 1 and the budgetary shifts between measures of the same Union Priority as mentioned above, has resulted in changes in the EMFF contribution to the thematic objectives targeted, amounting to an increase of €600,000 in TO 03 and a decrease of the same amount in TO 06.																																										
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14	EMFF OP Section 9.2 Indication of the indicative amount of support to be used for climate change objectives Pg. 91 and Pg. 92	<table border="1"> <thead> <tr> <th>EMFF MEASURES CONTRIBUTING TO THE CLIMATE CHANGE OBJECTIVES</th> <th>COEFFICIENT %</th> </tr> </thead> <tbody> <tr> <td>03 - Article 39 Innovation linked to the conservation of marine biological resources (+ art. 44.1.c Inland fishing)</td> <td>40.00</td> </tr> <tr> <td>02 - Article 30 Diversification and new forms of income (+ art. 44.4 Inland fishing)</td> <td>0.00</td> </tr> <tr> <td>05 - Article 33 Temporary cessation of fishing activities</td> <td>40.00</td> </tr> <tr> <td>09 - Article 43.1 + 3 Fishing ports, landing sites, auction halls and shelters - investments improving fishing port and auctions halls infrastructure or landing sites and shelters; construction of shelters to improve safety of fishermen (+ art. 44.1.f Inland fishing)</td> <td>40.00</td> </tr> <tr> <td>03 - Article 41.1.a, b, c Energy efficiency and mitigation of climate change – on board investments; 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The climate change coefficient % has been set to 0.00 in line with the coefficient proposed in Annex III of COMMISSION IMPLEMENTING REGULATION (EU) No 215/2014.
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